

UNITED STATES DISTRICT COURT
WESTERN DISTRICT OF WASHINGTON
AT SEATTLE

PACIFIC COUNTY TEA PARTY, et al.,

Plaintiff,

v.

JAY INSLEE, et al.,

Defendants.

CASE NO. 2:20-cv-00971-RAJ-BAT

**REPORT AND
RECOMMENDATION**

Defendants Attorney General Bob Ferguson and Governor Jay Inslee move to dismiss Plaintiff's Amended Complaint (Dkt. 15) with prejudice pursuant to Fed. R. Civ. P. 12(b)(1), (4), (5), and (6). Dkt. 11. For the reasons stated herein, it is recommended that the motion be granted.

BACKGROUND

A. Procedural Background

The Pacific County Tea Party (Tea Party), along with four of its members, filed a "Federal RICO Criminal Complaint" against Governor Jay Inslee, Mayor "Jenney [sic] Durkin," Attorney General Robert Ferguson (the Attorney General), University of Washington Law Professors, "Chaz Leaders 1–1000," and "Jane and John Does et all [sic]." Dkt. 1. The complaint included several grievances, including the Defendants' alleged attempts "to overthrow our constitutional form of government and force their communist form of government onto the people, by replacing our Constitutional Law with Sharia Law." *Id.* at 3. The complaint also

1 raised concerns about the “judicial fraud industry,” election interference, and a “criminal
2 conspiracy of domestic terrorist known as Chaz.” *Id.* at 5.

3 The Tea Party filed its complaint on June 16, 2020 and filed proposed summonses the
4 following week. Dkt. 6. The day after the summonses were filed, the Court notified the Tea Party
5 that its complaint failed to comply with LCR 3(a), LCR 4, and FRCP 4. Dkt. 2. The Court sent a
6 similar notice to the Tea Party on June 25, 2020. Dkt. 7. More than a month later, the Court
7 directed the Tea Party to file a status report regarding the correct summons forms. Dkt. 9. In
8 November 2020, the Tea Party submitted a status report requesting leave to amend its complaint.
9 Dkt. 12. Leave to amend was granted. Dkt. 14. The Tea Party filed an Amended Complaint on
10 December 9, 2020. Dkt. 5. At that time, the four individuals were terminated from the docket and
11 the Tea Party was listed as the sole plaintiff.

12 The Court again advised the Tea Party that the proposed summonses failed to comply
13 with the federal rules. Dkt. 17. In addition, the Attorney General was not served until March 19,
14 2021, exactly 100 days after the Amended Complaint was filed. Dkt. 23, Declaration of Paul M.
15 Crisalli, Ex. 4. Governor Inslee was served a few days later, on March 23, 2021. The service was
16 also incomplete as the defendants only received a summons, an unsigned complaint, and an
17 unsigned set of interrogatories and requests for production. Dkt. 23, Crisalli Decl., Ex. 1. On
18 March 25, 2021, the Tea Party filed proof of service of Governor Inslee, Secretary of State Kim
19 “Whyman [sic]”, Mayor Durkin, and “UW Law Professors.” Dkt. No. 20. However, the Tea
20 Party’s attempt to serve these parties personally was unsuccessful; the parties instructed the Tea
21 Party that they would accept service through U.S. Mail. Dkt. No. 20. To date, there is no
22 indication that the Tea Party has served any of the defendants properly.
23

1 Counsel for the Attorney General (who appears on behalf of Governor Inslee and
2 Attorney General Ferguson), contacted James O'Hagan, whose unsigned signature block marks
3 the end of the Amended Complaint, to confer about the Tea Party's claims. Dkt. 23, Chrisalli
4 Decl., Ex. 1. Mr. O'Hagan is not a party to this lawsuit, but he purports to represent the Tea
5 Party. Mr. O'Hagan is not an attorney.

6 The Assistant Attorney General's March 31, 2021 letter notified Mr. O'Hagan that, under
7 Supreme Court case law and the local civil rules, legal entities may not be represented pro se.
8 Dkt. 23, Crisalli Decl., Ex. 1 (citing *Rowland v. Cal. Men's Colony*, 506 U.S. 194, 201–03
9 (1993) and LCR 83.2(b)(3)). The letter also pointed out that the Amended Complaint is not
10 signed and that interrogatories and requests for production are not proper at this stage of
11 litigation under FRCP 26(d). Dkt. 23, Crisalli Decl., Ex. 1. Due to these procedural deficiencies
12 and substantive defects with the substance of the Tea Party's claims, counsel asked Mr. O'Hagan
13 to reconsider this litigation. *Id.*, Crisalli Decl., Ex. 1.

14 On April 5, 2021, Mr. O'Hagan responded to the email, and copied over 50 other email
15 addresses on his response. The email accused counsel of being a "proud member of the judicial
16 fraud industry" and "nothing more than a common criminal fraudster." Dkt. 23, Crisalli Decl.,
17 Ex. 2. Mr. O'Hagan disagreed with counsel's position that legal entities must be represented by
18 an attorney. *Id.* Mr. O'Hagan also attached a signed copy of the final page of the Tea Party's
19 Amended Complaint. *Id.*, Ex. 3.

20 B. The Amended Complaint

21 The Tea Party's Amended Complaint purports to allege a conspiracy between the
22 Governor, the Secretary of State, the Attorney General, the Seattle City Council, University of
23 Washington Law Professors, and members of the Capital Hill Occupied Protest ("CHOP"). The

1 gravamen of this alleged conspiracy is that these “Deep State Defendants” colluded to interfere
2 in the 2020 election and deprive Washingtonians of their “lives, liberties, and property” through
3 the “judicial fraud industry.” Dkt. 15, ¶ 2. At least sixteen causes of action are asserted.

4 Aside from general reference to the “Deep State Defendants,” the Attorney General is
5 mentioned once. Dkt. 15, at ¶ 7. The Tea Party claims the Attorney General and the other
6 defendants “ignored their duty to protect the people in and around” CHOP and “used the
7 situation to intimidate voters . . . like the Nazi Gestapo Party of Germany.” Dkt. 15, at ¶ 7. The
8 Amended Complaint further exclaims that the defendants promised “social benefits to bribe
9 voters,” seized “most of our personal and real properties in the name of taxes,” and permitted
10 candidates for public office to “threaten voters.” Dkt. 15, ¶¶ 8–10.

11 Few of the allegations, if any, claim injury to the Tea Party and its members. Briefly, the
12 Amended Complaint describes “schemes to deprive us of the right to enjoy the possession of our
13 tangible property” for the Defendants’ pecuniary gain. Dkt. 15, ¶ 14. The Tea Party also submits
14 that the Defendants “assaulted [O’Hagan] and [his] political supporters” in order to “silence
15 [their] political efforts.” Dkt. 15, ¶ 15. Finally, the Tea Party claims that Defendants’ alleged
16 conduct denied the Tea Party “political power and free elections.” Dkt. 15, at ¶ 16.

17 The Tea Party seeks an injunction of the “certification and entry of the [Electoral
18 College] vote” and order “all Washington Case 2:20-cv-00971-State Representatives to conduct
19 a reoccurrence to our fundamental principles.” Dkt. 15, at 8. The Tea Party also seeks a
20 permanent injunction requiring the Defendants to cease the “illegal actions” described in the
21 Amended Complaint and appears to request that the Court impose “term limits for all public
22 officers and employees.” Dkt. 15, at 8. Additionally, the Tea Party seeks “monetary damages . . .
23

1 to discourage these types of Deep State Individuals from organizing and engaging in these kinds
 2 of attacks on our constitutional form of government.” Dkt. 15, at 8.

3 DISCUSSION

4 A. Legal Standards

5 Fed. R. Civ. P. 12(b)(4) permits “dismissal based on insufficient process . . . to allow
 6 challenges to irregularities in the contents of a summons.” *Shields v. Boeing Co.*, No. C11-926Z,
 7 2011 WL 2680506, at *1 (W.D. Wash. July 8, 2011). Relatedly, Fed. R. Civ. P. 12(b)(5) permits
 8 “dismissal based on insufficient service of process” to allow a defendant “to challenge the
 9 method of service attempted by the plaintiff.” *Id.* District courts must “extend the time for
 10 service for an appropriate period” when a plaintiff shows good cause for its failure to comply
 11 with the rules and may exercise discretion to extend time for service even without a showing of
 12 good cause. *Efaw v. Williams*, 473 F.3d 1038, 1041 (9th Cir. 2007).

13 Fed. R. Civ. P. 12(b)(1) requires a court to dismiss a complaint that fails to allege facts
 14 establishing subject matter jurisdiction. *See Savage v. Glendale Union High Sch., Dist. No. 205*,
 15 *Maricopa Cnty.*, 343 F.3d 1036, 1039 n.2 (9th Cir. 2003). Without standing, the court lacks
 16 Article III jurisdiction and the case must be dismissed. *Cetacean Cmty. v. Bush*, 386 F.3d 1169,
 17 1174 (9th Cir. 2004). Article III also “deprives federal courts of jurisdiction to hear moot cases.”
 18 *NAACP, Western Region v. City of Richmond*, 743 F.2d 1346, 1352 (9th Cir. 1984). The plaintiff
 19 bears the burden to establish the court’s jurisdiction. *Chandler v. State Farm Mut. Auto Ins. Co.*,
 20 598 F.3d 1115, 1122 (9th Cir. 2010).

21 Under Fed. R. Civ. P. 12(b)(6), courts must dismiss complaints if “there is a lack of a
 22 cognizable legal theory or the absence of sufficient facts alleged under a cognizable legal
 23 theory.” *Conservation Force v. Salazar*, 646 F.3d 1240, 1242 (9th Cir. 2011) (citations omitted).

A complaint must contain sufficient factual matter, accepted as true, to “state a claim to relief that is plausible on its face.” *Bell Atl. Corp. v. Twombly*, 550 U.S. 544, 570 (2007). A claim is facially plausible if it contains factual content that allows the court to draw reasonable inference that the defendant may be liable. *Ashcroft v. Iqbal*, 556 U.S. 662, 678 (2009). The court must accept as true all material allegations in the complaint, as well as reasonable inferences drawn from them, and the complaint must be read in the light most favorable to the nonmoving party. *Daniels-Hall v. Nat’l Educ. Ass’n*, 629 F.3d 992, 998 (9th Cir. 2010). Nonetheless, the court must not accept allegations that are “merely conclusory, unwarranted deductions of fact, or unreasonable inferences.” *Id.* The court “disregard[s] ‘[t]hreadbare recitals of the elements of a cause of action, supported by mere conclusory statements.’” *Telesaurus VPC, LLC v. Power*, 623 F.3d 998, 1003 (9th Cir. 2010) (quoting *Iqbal*, 556 U.S. at 678).

B. Failure to Comply with Federal Rules

1. Unrepresented Party

Fed. R. Civ. P. 11(a) requires that each pleading “be signed by at least one attorney of record . . . or by a party personally if the party is unrepresented.” Fed. R. Civ. P. 11(a). In the past, Mr. O’Hagan has represented himself pro se. *See, e.g., O’Hagan v. Washington*, No. C19-6205RBL, 2019 WL 7037395 (W.D. Wash. Dec. 20, 2019); *Washington v. O’Hagan*, No. MC 16-5038 BHS, 2017 WL 218803 (W.D. Wash. Jan. 19, 2017); *O’Hagan v. NW. Farm Credit Servs.*, 158 Wn. App. 1040, 2010 WL 4631151 (Wash. Ct. App. 2010). In those cases, however, Mr. O’Hagan was a party to the litigation. Here, the Tea Party is the sole plaintiff. *See* Dkt. 15.

Legal entities like the Tea Party may not be represented pro se. *Rowland*, 506 U.S. at 201–03; LCR 83.2(b)(3). Mr. O’Hagan is not a licensed attorney and may not serve as counsel for the Tea Party in this matter. Although Mr. O’Hagan protests that this requirement is “absurd”

1 and that its members were “kidnapped and turned into political prisoners”, the Tea Party’s suit
 2 cannot proceed without counsel. For this reason, it is recommended that the Court dismiss the
 3 Amended Complaint.

4 2. Failure to Comply with Rule 4(m)

5 Plaintiffs must serve defendants “within 90 days after the complaint is filed.” Fed. R. Civ.
 6 P. 4(m). When a plaintiff fails to do so, the court “must dismiss the action without prejudice . . .
 7 or order that service be made within a specified time.” *Id.* Sanctions, including involuntary
 8 dismissal of a plaintiff’s case under Fed. R. Civ. P. 41(b), may be appropriate when a plaintiff
 9 “fails to prosecute his or her case or fails to comply with the court’s order.” *Bowler v. Ferguson*
 10 *Enterprises, Inc.*, No. C11-6034 RJB, 2012 WL 6738697, at *5 (W.D. Wash. Dec. 31, 2012)
 11 (collecting cases).

12 Here, the Tea Party has not shown good cause for its failure to prosecute this case. The
 13 original complaint was filed nine months ago, and the Court—on multiple occasions—notified
 14 the Tea Party of its failure to comply with the federal and local court rules. In August 2020, the
 15 Court advised the Tea Party of the requirements and consequences of Rule 4(m). Dkt. 9.
 16 Notwithstanding this advice, the Tea Party did not serve the Attorney General until 100 days
 17 after the Amended Complaint was filed. Governor Inslee was served several days after that and,
 18 to date, the Tea Party has provided no proof of service as to the remaining defendants.

19 The Tea Party has been given ample time and opportunity to perfect service but has
 20 repeatedly fail to do so, despite being advised by the Court on several occasions. Moreover,
 21 ignorance of the federal rules does not “constitute[] good cause for untimely service.” *Townsel v.*
 22 *Contra Costa Cnty.*, 820 F.2d 319, 320 (9th Cir. 1987). The Tea Party’s insistence in attempting
 23 to proceed unrepresented also does not justify its noncompliance with Rule 4(m).

1 Although pro se pleadings are held to a “less stringent standard,” pro se litigants must
2 still “follow the same rules of procedure that govern other litigants.” *Copeland v. City of Camas*,
3 No. C19-5935-BHS-MLP, 2019 WL 7811332 (W.D. Wash. Dec. 6, 2019), report and
4 recommendation adopted, No. C19-5935 BHS, 2020 WL 488644 (W.D. Wash. Jan. 30, 2020))
5 (citing *Haines v. Kerner*, 404 U.S. 519, 520 (1972); *Briones v. Riviera Hotel & Casino*, 116 F.3d
6 379, 381 (9th Cir. 1997)). However, because a legal entity such as the Tea Party may not proceed
7 without counsel, this lenient standard does not apply. Even if the Court were to apply this
8 standard, the Tea Party’s recurring failure to effect timely service of process fails to meet this
9 more lenient standard.

10 Ordinarily, “[t]echnical defects in summons do not justify dismissal” unless the defendant
11 demonstrates actual prejudice. *Chan v. Soc’y Expeditions, Inc.*, 39 F.3d 1398, 1404 (9th Cir.
12 1994). However, persistent and blatant noncompliance with the FRCP can go beyond a mere
13 “technical defect” and become “failure to serve altogether.” *Pokemon Co. Int’l, Inc. v. Shopify*,
14 *Inc.*, No. 16-MC-80272-KAW, 2017 WL 697520, at *7 (N.D. Cal. Feb. 22, 2017) (distinguishing
15 *Chan* for a Rule 45 subpoena that “was possibly never served”); *see also Bowler*, 2012 WL
16 6738697, at *5 (quashing pro se litigant’s defective service of process).

17 The Tea Party’s repeated procedural flaws go beyond mere technicalities. The Tea Party
18 has not been successful in even initiating this lawsuit against the named defendants, and even as
19 to the three defendants who it served, that service is defective. Although the Tea Party was
20 afforded additional time to accomplish service, it has still failed to do so. The Tea Party served
21 an unsigned amended complaint after the expiration of the 90-day window, despite having been
22 advised by this Court of Rule 4(m). And as previously noted, the Tea Party is unrepresented by
23

1 counsel and the Amended Complaint remains unsigned by counsel authorized to appear before
2 this Court.

3 Because these errors transcend mere technicalities, the undersigned recommends that the
4 Court decline to exercise its discretion to further extend the time for service and that the
5 Amended Complaint be dismissed.

6 C. Subject Matter Jurisdiction

7 Defendants contend that even if the Tea Party cured the foregoing defects, the Amended
8 Complaint should be dismissed because this Court lacks subject matter jurisdiction.

9 1. Injury In Fact

10 To satisfy Article III's standing requirement, a plaintiff must have "(1) suffered an injury
11 in fact, (2) that is fairly traceable to the challenged conduct of the defendant, and (3) that is likely
12 to be redressed by a favorable judicial decision." *Spokeo, Inc. v. Robins*, 136 S. Ct. 1540, 1547
13 (2016). The plaintiff "bears the burden of establishing these elements" and "must 'clearly . . .
14 allege facts demonstrating' each element." *Id.* (quoting *Warth v. Seldin*, 422 U.S. 490, 518
15 (1975)). To satisfy the first element of standing, the injury in fact must be "concrete and
16 particularized." *Id.* at 1548. A concrete injury is "'real,' and not 'abstract,'" and a particularized
17 injury must "affect the plaintiff in a personal and individual way." *Id.*

18 A liberal reading of the Amended Complaint suggests only generalized injury to the
19 public. The Tea Party alleges that the Defendants "protect[ed] and promot[ed] the Judicial Fraud
20 Industry," thus "victimiz[ing] all economically vulnerable individuals." Dkt. 15, ¶ 3. The Tea
21 Party also alleges that the Defendants "have taken most of our personal and real properties in the
22 name of taxes, levies, fees and fines without just compensation." Dkt. 15, ¶ 9. However, the Tea
23 Party makes no showing of how these injuries are personal to the organization or its members. A

1 plaintiff “cannot escape the consequences of [this] failure by characterizing these injuries as
 2 injuries to the public in general.” *Biers v. Wash. State Liquor & Cannabis Bd.*, No. C15-
 3 1518JLR, 2016 WL 3079025, at *4 (W.D. Wash. June 1, 2016). Private plaintiffs have “no
 4 standing to sue for generalized grievances.” *Id.*; *see also Steel Co. v. Citizens for a Better Env’t*,
 5 523 U.S. 83, 106 (1998) (holding plaintiff seeking “vindication of the rule of law” lacks
 6 standing).

7 The only recognizable allegation of a particularized injury in the Amended Complaint
 8 declares that the Defendants “assaulted [O’Hagan] and [his] political supporters” to intimidate
 9 them and silence their political efforts. Dkt. 15, at ¶ 15. However, the Tea Party alleges no facts
 10 to support this declaration. *See Spokeo*, 136 S. Ct. at 1547 (requiring clear factual allegations to
 11 demonstrate the elements of standing).

12 2. Mootness

13 Article III courts lack jurisdiction to hear moot cases. *NAACP, Western Region v. City of*
 14 *Richmond*, 743 F.2d 1346, 1352 (9th Cir. 1984). A moot case has “lost its character as a present,
 15 live controversy of the kind that must exist if we are to avoid advisory opinions.” *Oregon v.*
 16 *F.E.R.C.*, 636 F.3d 1203, 1206 (9th Cir. 2011) (quoting *Hall v. Beals*, 396 U.S. 45, 48 (1969)
 17 (per curiam)). This question has already been resolved by courts in the context of alleged
 18 irregularities and fraud in the 2020 presidential election. *See, e.g., Wood v. Raffensperger*, 981
 19 F.3d 1307 (11th Cir. 2020), *cert. denied*, No. 20-799, 2021 WL 666431 (U.S. Feb. 22, 2021);
 20 *King v. Whitmer*, No. CV 20-13134, 2020 WL 7134198 (E.D. Mich. Dec. 7, 2020), *appeal*
 21 *dismissed*, No. 20-2205, 2021 WL 688804 (6th Cir. Jan. 26, 2021).

22 The Tea Party asks this Court to provide the same relief. Regardless of the underlying
 23 merits of the Tea Party’s claims, this Court cannot “turn back the clock and create a world in

1 which the 2020 election results are not certified.” *Raffensperger*, 981 F.3d at 1317 (internal
2 quotations omitted). As the Eastern District of Michigan pointed out: “This ship has sailed.”
3 *Whitmer*, 2020 WL 7134198, at *5.

4 Because the Tea Party has not meaningfully demonstrated any injury to invoke this
5 Court’s jurisdiction and its generalized claims of election fraud are moot, it is recommended that
6 the Amended Complaint may be dismissed for want of subject matter jurisdiction.

7 D. Failure to State a Claim

8 Courts do not accept allegations that are “merely conclusory, unwarranted deductions of
9 fact, or unreasonable inferences.” *Daniels-Hall*, 629 F.3d at 998. The Amended Complaint
10 includes a multitude of unsupported legal conclusions and political grievances but fails to set
11 forth any legally cognizable claim. In fact, each of the sixteen claims lacks alleged facts to
12 permit this Court to draw reasonable inferences about liability. Courts “disregard ‘[t]hreadbare
13 recitals of the elements of a cause of action, supported by mere conclusory statements.’”
14 *Telesaurus*, 623 F.3d at 1003.

15 For example, the Tea Party alleges negligence, but does not identify any underlying
16 conduct constituting a breach of duty. Dkt. No. 15, at ¶ 13; *see Ranger Ins. Co. v. Pierce Cnty.*,
17 164 Wn.2d 545, 552, 192 P.3d 886 (2008) (discussing the elements of negligence). The Tea
18 Party also alleges assault but does not identify the action taken by the Defendants to cause the
19 Tea Party to apprehend imminent harmful contact. Dkt. No. 15, at ¶ 15; *see Brower v. Ackerley*,
20 88 Wn. App. 87, 93, 943 P.2d 1141 (1997) (discussing the elements of assault). The Tea Party
21 also alleges fraud but does not identify a misrepresentation made by the Defendants. Dkt. No. 15,
22 at ¶ 3; *see Adams v. King Cnty.*, 164 Wn.2d 640, 662, 192 P.3d 891 2008) (discussing the
23 elements of fraud). The Tea Party also alleges breach of contract but does not identify a breach

1 of a contractual duty owed by the Defendants. Dkt. No. 15, at ¶ 6; *see Univ. of Wash. v. Gov't*
 2 *Emps. Ins. Co., 200*, 200 Wn. App. 455, 467, 404 P.3d 559 (2017) (discussing the elements of
 3 breach of contract).

4 Even the most liberal reading of the Amended Complaint reveals a complete lack of
 5 predicate facts to substantiate any claim of liability. The Tea Party proffers vague accusations of
 6 a “Deep State” conspiracy but fails to substantiate its allegations with factual support. For
 7 example, the Amended Complaint alleges that the “Deep State Defendants . . . are involved in
 8 maintaining protecting and promoting the Judicial Fraud Industry [that] sells injustices to the
 9 highest bidders” (Dkt. 15, ¶ 3), but there are no facts describing what “injustices” the Defendants
 10 allegedly sold, when the bargain occurred, and who transacted with the Defendants. The
 11 accusation does not allege “enough facts to state a claim to relief that is plausible on its face.”
 12 *Zeiny v. United States*, No. 17-CV-07023-HRL, 2018 WL 1367389 (N.D. Cal. Mar. 16, 2018)
 13 (*Zeiny III*) (dismissing as “purely speculative accusations” a “non-exhaustive list of twenty three
 14 acts of sabotage and harassment committed by the CIA against Zeiny” and lacking “the factual
 15 support needed to survive a motion under Rule 12(b)(6)). *Id.*, *1, *3.

16 The Tea Party’s response to the Defendants’ Motion to Dismiss is devoid of factual
 17 allegation and contains only additional legal conclusions. *See, e.g.*, Dkt. 24, at 9 (“The fact is the
 18 defendants have not denied the fact they violated RCW 42.17A.550 when AG Ferguson filed his
 19 lawsuit against President Trump and when Governor Inslee promised increasing social
 20 benefits.”). But courts “will not assume the truth of legal conclusions.” *Zeiny III*, 2018 WL
 21 1367389, at *3 (citing *Eclectic Properties E., LLC v. Marcus & Millichap Co.*, 751 F.3d 990,
 22 996 (9th Cir. 2014)).

1 The response also raises what appear to be new factual allegations, but these additions do
 2 nothing to remedy the lack of adequate factual allegations in the Amended Complaint. *See, e.g.*,
 3 Dkt. 24, at 9 (“The fact is the defendants have not denied the fact the defendants are communist
 4 dictators that are addicted to power and riches, who utilized Nazi Gestapo tactics to satisfy their
 5 uncontrollable thirst for power.”). These new allegations fail to offer the level of detail necessary
 6 for this Court to infer a basis for relief.

7 Accordingly, the Court recommends that the Amended Complaint may be dismissed as
 8 the Tea Party’s allegations, even when construed in their most favorable light, do not offer
 9 adequate factual substance to state a basis for relief. The Court also finds further amendment
 10 would be futile. The Tea Party has already amended its complaint once but both iterations fail to
 11 muster any support for sweeping claims of a vast conspiracy between the “Deep State
 12 Defendants,” and the Tea Party has made no effort to provide any factual allegations in its
 13 response to the motion to dismiss. Thus, the Court recommends that the Amended Complaint be
 14 dismissed with prejudice. *See Dumas v. Kipp*, 90 F.3d 386, 393 (9th Cir. 1996).

15 E. The Attorney General is Absolutely Immune from the Tea Party’s Claims

16 The Attorney General has absolute immunity from suit for actions allegedly taken in his
 17 prosecutorial, or “quasi-judicial,” official capacity. “Quasi-judicial immunity ‘attaches to persons
 18 or entities who perform functions that are so comparable to those performed by judges that it is
 19 felt they should share the judge’s absolute immunity while carrying [o]ut those functions.’”
 20 *Kelley v. Pierce Cnty.*, 179 Wn. App. 566, 574, 319 P.3d 74 (2014) (quoting *Lutheran Day Care*
 21 *v. Snohomish Cnty.*, 119 Wn.2d 91, 99, 829 P.2d 746 (1992)). Attorneys general and other
 22 criminal and civil prosecutors are classic examples of persons entitled to quasi-judicial immunity
 23 for alleged acts taken in their official capacities. A prosecutor, “acting as he does in a quasi-

1 judicial capacity, is, as a matter of public policy, immune from liability for acts done in his
2 official capacity.” *Creelman v. Svenning*, 67 Wn.2d 882, 884, 410 P.2d 606 (1966). The policy
3 reason for absolute quasi-judicial immunity is not to protect attorneys general or other
4 prosecutors as individuals, but [to] protect[] . . . the public and the ensure active and independent
5 action of the officers” of the court.” *Id.* (quoting *Anderson v. Manley*, 181 Wash. 327, 331, 43
6 P.2d 39 (Wash. 1935)).

7 Absolute quasi-judicial immunity extends to all ““duties of the prosecutor in his role as
8 advocate for the State,”” including “acts undertaken by a prosecutor in preparing for the initiation
9 of judicial proceedings for trial, and which occur in the course of his role as an advocate for the
10 State,” such as deciding whether to initiate a prosecution and preparing to present evidence to a
11 grand jury. *Buckley v. Fitzsimmons*, 509 U.S. 259, 272–73 (1993) (quoting *Imbler v. Pachtman*,
12 424 U.S. 409, 431 n.33 (1976)); *see, e.g., McCarthy v. Cnty. of Clark*, 193 Wn. App. 314, 338–
13 39, 376 P.3d 1127 (2016) (prosecutor had absolute immunity for alleged actions “related to her
14 duty to make charging decisions”); *Van de Kamp v. Goldstein*, 555 U.S. 335, 344 (2009) (district
15 attorney had absolute prosecutorial immunity for acts that “necessarily require legal knowledge
16 and the exercise of related discretion” in his official role).

17 The substance of the Tea Party’s claims appears to relate to actions taken in the Attorney
18 General’s official capacity. The only allegation that specifically mentions the Attorney General
19 submits that he “ignored [his] duty to protect the people in and around the Chaz Zone [sic].” Dkt.
20 15, ¶ 7. As this allegation pertains to charging decisions and participation in grand jury
21 proceedings, it falls squarely within the Attorney General’s official prosecutorial capacity.
22 Because quasi-judicial immunity precludes this very type of case, it is recommended that the Tea
23 Party’s claims against the Attorney General may be dismissed on this basis also.

OBJECTIONS AND APPEAL

This Report and Recommendation is not an appealable order. Therefore, a notice of appeal seeking review in the Court of Appeals for the Ninth Circuit should not be filed until the assigned District Judge enters a judgment in the case.

Objections, however, may be filed and served upon all parties no later than **May 28, 2021**. The Clerk should note the matter for **May 31, 2021**, as ready for the District Judge's consideration if no objection is filed. If objections are filed, any response is due within 14 days after being served with the objections. A party filing an objection must note the matter for the Court's consideration 14 days from the date the objection is filed and served. The matter will then be ready for the Court's consideration on the date the response is due. Objections and responses shall not exceed seven (7) pages. The failure to timely object may affect the right to appeal.

DATED this 10th day of May, 2021.



BRIAN A. TSUCHIDA
United States Magistrate Judge